iLembe DM, Mandeni LM and KwaDukuza LM





Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra









INFRASTRUCTURE ASSET MANAGEMENT

- PRACTICE ASSESSMENT & IMPROVEMENT PLAN

19 AUGUST 2019

VERSION NUMBER:

3.2

PREPARED BY:

IMQS SOFTWARE

CNR OF R44 & SCHOOL ROAD

STELLENPARK

JAMESTOWN

STELLENBOSCH



CONFIDENTIAL AND COPYRIGHT NOTICE

The information contained in this document is the exclusive property of iLembe District Municipality, Mandeni Local Municipality, and KwaDukuza Local Municipality and any respective copyright owners. This work is protected under South African copyright law and other international copyright treaties and conventions.

The information it contains is considered confidential and should only be in your possession is given to you by an authorised person. If you are unsure if you are authorised to view this document, please contact the respective municipality.

© 2019 by IMQS Software (Pty) Ltd.

All rights reserved. No part of this document may be reproduced or transmitted in any form or by any means, electronic, mechanical, photocopying, recording, or otherwise, without prior written permission of one of the participating municipalities.

APPROVAL AND CHANGE HISTORY

DOCUMENT VERSION CONTROL:

DOCUMENT	DATE	PREPARED BY	DESCRIPTION
Practice Assessment Report	29 April 2019	Caroline van Heerden	Discussion of the practice assessment results and the improvement plan agreed with the participating municipalities at a workshop on 1 March 2019.
V3.0 Practice Assessment Report	06 August 2019	Caroline van Heerden	Update the effective date following the close out meeting.
V3.2 Practice Assessment Report	19 August 2019	Caroline van Heerden	Include all project stockholder logos and project background.

APPROVED:

Name:	Rob Childs	Name:	Monja Eesterhuizen
Organisation:	IMQS	Organisation:	Vuthela iLembe LED programme
Designation:	Project Director	Designation:	Project Sponsor
Signature: Date:	Bluids 19 August 2019	Signature: Date:	
Name: Organisation: Designation:	Gugu Tywabi iLembe Distict Municipality ICT Manager	Name: Organisation: Designation:	Samuel Kuber KwaDukuza Local Municipality ICT Manager
Signature:		Signature:	
Date:		Date:	
Name: Organisation: Designation: Signature:	Phumlani Ntanzi Mandeni Local Municipality ICT Manager		
Date:			

Document effective at: 02 August 2019

VUTHELA ILEMBE LED PROGRAMME

ABBREVIATIONS

AM	Asset Management	
AMP	Asset Management Plan	
AMS	Asset Management System	
CAPEX	Capital Expenditure	
CIDMS	Cities' Infrastructure Delivery and Management System	
EAM	Enterprise Asset Management	
IDP	Integrated Development Plan	
ІІММ	International Infrastructure Maintenance Manual	
IDM	iLembe District Municipality	
ISO	International Standards Organisation	
KDM	KwaDukuza Local Municipality	
КРІ	Key Performance Indicators	
KZN DETEA	KwaZulu-Natal Department of Economic Development, Tourism and Environmental Affairs	
MLM	Mandeni Local Municipality	
O&M	Operations and Maintenance	
SECO	Switzerland State Secretariat for Economic Affairs	
sow	Scope of Work	
WBS	Work Breakdown Structure	

SUMMARY

This report indicates the outcomes of an assessment of infrastructure asset management practices conducted as part of the Vuthela-Ilembe LED Programme. A practice assessment entails the evaluation of all the asset management practices that take place within the municipality. These practices are divided into six categories that are assessed by defining a score to each of the 210 criteria. The results are summarised per category and sub-categories.

The assessments of AM practice maturity were based on interviews with members from the different departments at the respective municipalities and confirmed in a workshop. There were no significant differences between the three municipalities -all are coming off a low base. Each of the municipalities obtained an "awareness" result for the following categories: strategic planning, AM Plans, and organisational tactics. While the remaining three categories (asset knowledge, systems, and capital projects and maintenance management the municipalities scored a result between "aware" and having a "systematic approach".

Whilst competence across the full range of practice may be the ultimate objective, it will be necessary to elevate the practice iteratively across the various categories (and sub-categories) of practice, giving priority to the aspects that will have the greatest benefit in relation to the cost. Accordingly, a three-year practices improvement plan, consistent across the three municipalities was proposed. This was workshopped and supported by the respective municipalities. The first year will focus on the improvement of maintenance management efficiency and effectiveness and asset management process. Year two will focus on the implementation of enhanced, standardise and structure the asset register for strategic (physical) and tactical life cycle management improvement and asset management training. While the final year will focus on establishing enhanced, standardise project management practices, reviewing and updating Asset Management Plans (AMPs) and a Strategic Asset Management Plan (SAMP) for all immovable assets and risk management.

TABLE OF CONTENTS

1	Intro	oduction and approach to the assessment	1-1
	1.1	Project Introduction and Background	1-1
		Project Consultant and Sub-Consultants / Contractors	1-1
		Objectives of the Assignment as per the ToR	1-1
		Main Project Components or Deliverables	1-2
		Contractual Dates	1-3
	1.2	Purpose	1-3
	1.3	Background	1-3
	1.4	Approach	1-4
	1.5	Scoring	1-7
2	Indu	stry Status	2-1
3	Curr	ent Infrastructure Management Practice	3-1
	3.1	Asset Knowledge	3-1
	3.2	Strategic Planning	3-2
	3.3	Capital and Maintenance Management	3-3
	3.4	Asset Management Planning	3-4
	3.5	Information Systems	3-5
	3.6	Organisational Tactics	3-6
4	AM	Practices Enhancements	4-8
	4.1	Indicative Budget	4-9
5	Data	a Confidence Grading	5-1
6	Cond	clusion	6-1
7	Ann	exure A - AM Practices Enhancement Results	7-2

VUTHELA ILEMBE LED PROGRAMME

LIST OF FIGURES

Figure 1-1: Project Scope	1-4
Figure 1-2: Asset Management Practices	1-5
Figure 1-3: Scope of infrastructure asset management practice assessment	1-6
Figure 3-1: Overview of practice assessment results	3-1
Figure 3-2: Existing Asset Knowledge practice - assessment results	3-2
Figure 3-3: Existing Strategic Planning Practice - assessment results	3-3
Figure 3-4: Existing Capital and Maintenance Management practice - assessment results	3-4
Figure 3-5: Existing Asset Management Planning practice - assessment results	3-5
Figure 3-6: Existing Information Systems practice - assessment results	3-6
Figure 3-7: Existing Organisational Tactics practice - assessment results	3-7
Figure 4-1: Overview of the proposed improvement in AM Practice	4-9
Figure 7-1: Asset Knowledge proposed improvement	7-2
Figure 7-2: Strategic Planning proposed improvement	7-2
Figure 7-3: Capital and Maintenance Management proposed improvement	7-3
Figure 7-4: Asset Management Planning proposed improvement	7-3
Figure 7-5: Information Systems proposed improvement	7-4
Figure 7-6: Organisational Tactics proposed improvement	7-4

VUTHELA ILEMBE LED PROGRAMME

LIST OF TABLES

Table 1-1: Scoring Framework	1-7
Table 4-1: Work Breakdown Structure	4-1
Table 5-1: Data accuracy grading framework	5-1
Table 5-2: Data confidence grade per category	5-1

1 INTRODUCTION AND APPROACH TO THE ASSESSMENT

1.1 PROJECT INTRODUCTION AND BACKGROUND

This report is the Close-Out Report for the contract to deliver the following documentation - Portion A: asset management plans & Portion B: scoping study for an asset management system for iLembe District and KwaDukuza, Mandeni Local Municipalities as set out in the Scope of Work (SoW).

The project forms part of the Vuthela LED Programme which was officially launched on 29 November 2017 by the iLembe District Municipality, together with the Switzerland State Secretariat for Economic Affairs (SECO) and the KwaZulu-Natal Department of Economic Development, Tourism and Environmental Affairs (KZN DETEA).

The Vuthela iLembe LED Programme footprint comprises the iLembe District Municipality (IDM) and its local municipalities of KwaDukuza (KDM), Mandeni (MLM), Ndwedwe and Maphumulo. The primary purpose of the programme is improvement of the economic future of the iLembe District residents through sustainable economic growth of the local economy and the creation of higher, better and more inclusive employment and income generating opportunities. The programme comprises five components, namely:

- Public Financial Management Component.
- Municipal Infrastructure Component.
- Private Sector Development Component.
- Building Inclusive Growth Component.
- Partnership and Coordination Component.

This contract falls under the Municipal Infrastructure Component (MIC). The MIC focuses on the improvement and development of municipal infrastructure and services and has three sub-components:

- Reduced infrastructure constraints (improved scope and quality of basic infrastructure services);
- Increased planning capacity and financing strategies for an integrated and systematic expansion of (urban) infrastructure, as a basis for sustainable development of regional centres; and
- Enhanced planning and management of key infrastructure sectors.

The initial project was conducted as part of the Inception Phase of the Vuthela LED Programme, which focussed on the scoping, preparation and assessment of implementation-readiness for support projects during the Implementation Phase.

PROJECT CONSULTANT AND SUB-CONSULTANTS / CONTRACTORS

The project consultant was IMQS Software (Pty) Ltd and the Sub-Contractor was Amaqhawe Asset Management Solution. The workshare percentage split was 90/10 respectively.

OBJECTIVES OF THE ASSIGNMENT AS PER THE TOR

The appointment is for two particular assignments, consisting of Portion A for the development of asset management plans and Portion B for the scoping of an asset management system. Both assignments relate to the particular infrastructure functions of the IDM, KDM and MLM.

Objectives of the Asset Management Plan (AMP)

The Asset Management Plan (AMP) should enable the municipality to have an overview of its infrastructure assets' worth, condition and suitability to meet current and future service requirements based on the assets' life cycle. The AMP should enable the development of a strategy to support the optimal, functional management of existing assets whilst considering the financial and technical decision-making aspects for future service requirements.

The AMP should assist in project identification and selection, thereby integrating planning and development needs to ensure efficient and effective budgeting and implementation of projects. It should aid project prioritisation when considering available budget, service levels and required service levels.

The AMP should further be aligned to the available budget and revenue of the municipality and the development objectives of the municipality.

Objectives of the Asset Management System

References in this document to an Asset Management System (AMS), are considered as reference to each participating municipality's AMS. It was assumed at the time of writing the scope of work for this assignment, that there will be separate, but similar systems planned, designed and implemented in each municipality. Cognisance should however be given to the potential of information sharing, across platforms and between municipalities.

The AMS should enable the municipality to have access to detailed information on infrastructure assets' worth, condition and suitability to meet current and future service requirements based on the assets' life cycle. This means the incorporation or maintenance of the asset register, for financial and technical compliance and planning.

The AMS should enable the development of an Asset Management Plan (AMP) and strategy to support the optimal, functional management of existing assets whilst considering the financial and technical decision-making items for future services.

The AMS, through the AMP, should assist with project identification and prioritisation when considering available budget, existing service levels and required service levels. The AMS should further allow for integration with the financial management and planning of the municipality.

MAIN PROJECT COMPONENTS OR DELIVERABLES

The main deliverables as extracted on the tender document page 30 are as follows:

C.1.8 Deliverables and Outputs

The following is a summary of the list of the deliverables; refer to the prior sections for more detail.

- 1. Inception Report.
- 2. iLembe District Municipality AMP, three hard copies, one electronic copy.
- 3. KwaDukuza Local Municipality AMP, three hard copies, one electronic copy.
- 4. Mandeni Local Municipality AMP, three hard copies, one electronic copy.
- 5. Workshop per municipality, to discuss the financial plan and prioritisation, for inclusion in the municipal budget.
- 6. Workshop per municipality (IDM, KDM, MLM) to present and discuss the final AMP & results of the Scoping for an asset management system.
- 7. Scoping report, for the design and implementation of an Asset Management System (applies to three municipalities).
- 8. Attendance of tri-weekly progress meetings and provision of meeting notes.
- 9. Submission of weekly progress reports.
- 10. Close-out report.
- 11. Presentation to the Municipal Infrastructure Forum.
- 12. Presentation to the Vuthela Programme PSC.

CONTRACTUAL DATES

IMQS Software (Pty) Ltd was officially appointed on the 08th August 2018. Project duration was for 5 months.

1.2 PURPOSE

This report indicates the outcomes of an assessment of infrastructure asset management practices conducted as part of the Vuthela-Ilembe LED Programme. An overview is provided of the process followed, the assessment results that evaluate the nature and level of maturity of the current management practices, and the proposed improvement plan.

1.3 BACKGROUND

The programme has three beneficiary municipalities: Mandeni Local Municipality (MLM), KwaDukuza Local Municipality (KDM), and iLembe District Municipality (IDM).

Whilst the scope includes financial asset management (AM) practice (such as that contemplated in Generally Recognised Accounting Standards – GRAP), the total ambit of internationally recognised practice focusses more dominantly on physical asset management. In the case of municipalities, this relates to the management of infrastructure that supports one of its most fundamental mandates - service delivery.

IMQS was appointed on the Vuthela iLembe LED Programme (VILP/I/010) to develop asset Management Plans and conduct System Scoping for iLembe District Municipality, Mandeni Local Municipality, and KwaDukuza Local Municipality. The full scope

can be seen in **Figure 1-1**. The scope item covered in this document is highlighted in green. The portion of the scope addressed in this document is the development of *AM Practices Assessment & Improvement Plan*. In preparing the initial findings, it became evident that existing practice maturity was similar across the participating municipalities, and the technical sectors (electricity, roads and storm-water, and water and sanitation). It was decided therefore to prepare a combined assessment, flagging, where appropriate, any significant differences. Initial findings were presented and confirmed with representatives of the participating municipalities during the workshop held at the Ocean Reef Hotel in Zinkwazi on 28 February 2019.

One of the stated programme objectives was that the practices, moving forward, should be aligned and standardised as much as possible. In line with this and noting the substantially common level of current maturity across the municipalities, a proposed AM practices improvement plan was presented and supported on 1 March 2019, the second day of the workshop.

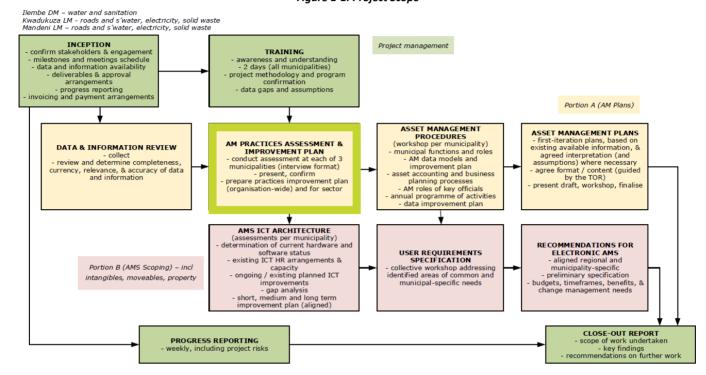
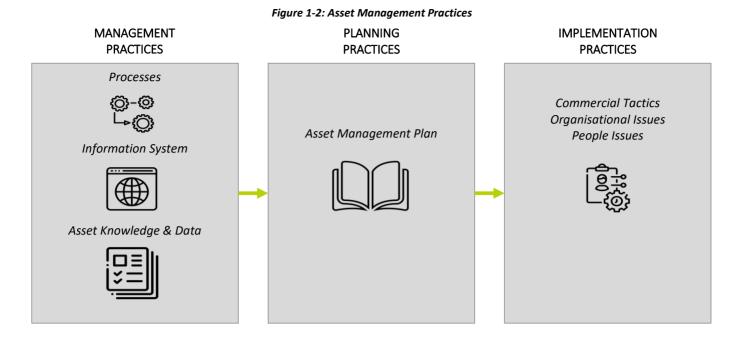


Figure 1-1: Project Scope

1.4 APPROACH

The key elements of life-cycle asset management practice are indicated in Figure 1-2, and can be summarised as follows:

- **business processes** used in the implementation of AM activities (including strategic planning, data collection, asset operations and maintenance and capital work practices);
- information systems to support (and often replicate) AM processes and store/ manipulate data;
- asset data and knowledge, its appropriateness, reliability and accessibility; and
- implementation strategies including contractual, organisational, and people issues.



The assessment of immoveable asset management practices is aimed at identifying non-existent or less than optimal practices that require establishment, and/or improvement to meet legislative requirements and good management practice, appropriate to the asset management objectives and operational environment.

The assessment was done by conducting an assessment at each of 3 municipalities and their respective technical departments through review of documentation provided and interviews. A score was given to each of the 210 criteria based on the scoring framework shown in **Figure 1-3.**

Six recognized categories and sub-categories of asset management were assessed, as indicated in **Figure 1-3**. The criteria were developed based on the International Infrastructure Maintenance Manual (IIMM), supplemented with additional aspects from ISO 55001 (requirements for AM systems).

Figure 1-3: Scope of infrastructure asset management practice assessment

ASSET KNOWLEDGE

- Asset categorisation & hierarchy
- Location
- Physical attributes
- O&M data
- Condition data
- Performance/ Capacity
- Lifecycle cost data
- Asset age & lives

ASSET MANAGEMENT PLANNING

- Levels of service
- Demand forecasting/ management
- Asset data, description
- Lifecycle strategies
- Financial forecasts
- Practice assessment & improvement

STRATEGIC PLANNING PROCESSES

- Failure perdition
- Risk management
- Optimised decision making
- Service level reviews
- CAPEX evaluation long term
- Long term financial planning

INFORMATION SYSTEMS

- Asset register
- Plans & records
- Maintenance management
- Capacity/ utilisation models
- GIS
- Advanced modelling & analysis
- Project management
- Integration

CAPITAL PROJECT AND O&M MANAGEMENT

- Project identification
- Contract monitoring & control
- Design/ construction standards
- Asset handover
- Asset rationalisation
- Maintenance strategy
- O&M manual
- Emergence response plans

ORGANISATIONAL TACTICS

- IAM review & improvement
- Commercial tactics
- Corporate commitment
- AM roles & responsibilities
- Skills & teams
- Training

Based on ISO 55000 the following benefits can be expected when implementing improved asset management practices:

- Improved financial performance
- Managed risk
- Improved services and outputs
- Demonstrated social responsibility
- Demonstrated compliance
- Enhanced reputation
- Improved organisational sustainability
- Improved organisational efficiency and effectiveness

1.5 SCORING

A consistent scoring framework is adopted across all categories as indicated in Table 1-1. Each score is weighted according to the relative importance of the criterion. The target practice for each criterion is also determined.

Table 1-1: Scoring Framework

	Table 1-1: Scoring Framework							
Rating	Description	ption Score Process Information system		Information systems	Asset knowledge			
					(Data & plans)			
1	Innocence	0	No process exists, but never	No system exists	No results are seen. No			
			do this		confidence in the			
					information. Planning based			
					on very large unsupported			
					assumptions.			
2	Awareness	25	Minimal documentation.	The manual system exists or	Minimal results, long way to			
		1	Ad hoc procedures.	plans for automated	go.			
			Occasionally do this.	systems are in place.	Very low data confidence.			
				Some very basic user needs				
				are met.				
3	Systematic	45	Semi-formal process.	The automated system	Some results, still below			
	approach		Completed on an as-needed	exists. The basic user needs	expectations.			
			basis for critical programs	to be met.	Low data confidence.			
			and activities.					
4	Competence	70	A formal process exists and	A good system in place.	Good results, getting there.			
			documented but still	Widely available. All key	Reasonable data			
			evolving.	user needs to be met.	confidence.			
			Often do this on many					
_	Fueellenes	0.5	programs. The formal documented	The atmospherical in which	Freellant requite atill same			
5	Excellence	85		The strong system in place.	Excellent results, still some			
			process, well tested and followed.	Nearly all user needs to be met.	room for improvement. Good level of data			
			Usually, do this, deviated	met.	confidence.			
			from only in exceptional		confidence.			
		1	circumstances.					
6	Best	100	Strictly formal process.	State of the art system in	Unparalleled results, a total			
	possible	100	Always do this: it's a	place.	success.			
	Possible		standard operating	All user needs to be met.	Very high level of			
		1	procedure.	, and the day to be filet.	confidence.			
			Process heavily emphasized,		ooacrice.			
			not deviated from.					
L	l	l	not deviated non.					

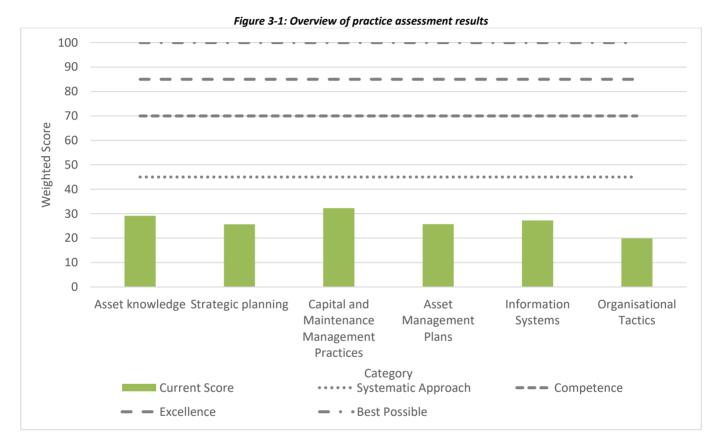
2 INDUSTRY STATUS

Municipalities in South Africa municipalities are generally emerging from a relatively low level of asset management practice maturity, especially in the field of *physical* asset management, though there are some pockets of excellence. Strong leadership is an essential ingredient, and given the scope of improvements required, it needs to be sustained not just in the short-term, but over the medium to long term for tangible benefits and a turnaround in performance to be achieved. Improved integration between different functions and management levels within a municipality is typically another key need - breaking down the organizational silos. Solutions are often centered on providing systems, reporting improved and relevant information, though people issues such as clarification of roles and responsibilities, and developing competency, capacity and organizational culture generally also need significant strengthening.

3 CURRENT INFRASTRUCTURE MANAGEMENT PRACTICE

This is the first assessment done for each of the participating municipalities. No significant differences were identified between the three municipalities. As a result, the same findings are relevant to all three municipalities.

Figure 3-1 shows the results for achieved for each of the practice assessment categories. In three of the six categories (strategic planning, AM Plans, and organisational tactics) the municipalities scored a weighted average equal or below "awareness". In the remaining three categories (asset knowledge, systems, and capital projects and maintenance management the municipalities scored a weighted average between "aware" and having a "systematic approach". Improvement needs are across the board, and significant.



The relative strengths and weaknesses are discussed in the sections below. Current "Strengths" are identified as criteria that have a rating of 3 (45%) or more. This is equivalent to the systematic approach score category (though this is below the minimum competence grade of 4). "Weaknesses" were identified as criteria where the municipalities received a rating below

3.1 ASSET KNOWLEDGE

The Asset Knowledge category of practice assesses how well an organisation understands and has access to relevant asset attribute data and information to support asset management processes. The evaluation includes an assessment of the extent to which the required practice has been documented and the extent to which it is normally used in the organisation. It also includes an assessment of the quality of data relating to asset categorisation and hierarchy, location, physical attributes, operations and maintenance data, condition data, performance, capacity and use data, as well as summary data generated on lifecycle needs, asset age and expected life.

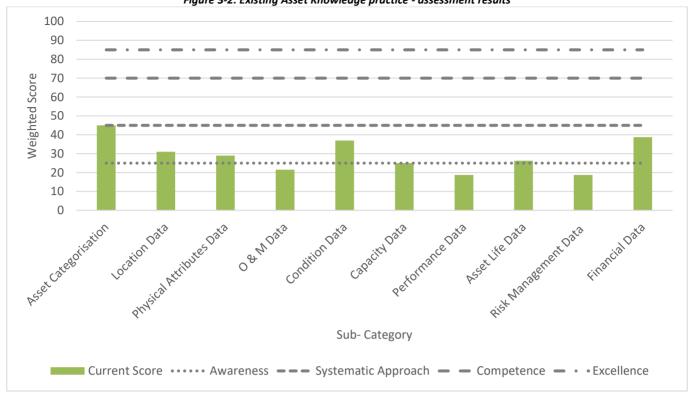


Figure 3-2: Existing Asset Knowledge practice - assessment results

As noted above, the municipalities' existing practice with respect to the overall category of Asset Knowledge is low. Three of the subcategories, Asset Categorisation, Condition Data and Financial Data are approaching strong. Performance, risk and O&M management data were ranked the lowest.

The following strengths were identified:

- Recording of the creation date
- Cost data at asset creation

The following gaps were identified:

- Recording O&M activities logged against assets
- Documentation of asset performance measures
- The physical life of assets estimated based on condition, capacity and performance information
- Identification of critical assets

3.2 STRATEGIC PLANNING

The practice category of Strategic Planning relates to the municipalities' practice in the preparation of long-term, high-level strategies as a context for the preparation of tactical and operational plans. It assesses the knowledge fields included in the planning process, how well the topics have been documented, and how broadly and consistently these are applied in normal management operations. The following sub-categories are assessed: failure prediction, risk management, optimised decision making, service level reviews, long term CAPEX evaluation and long-term financial planning.

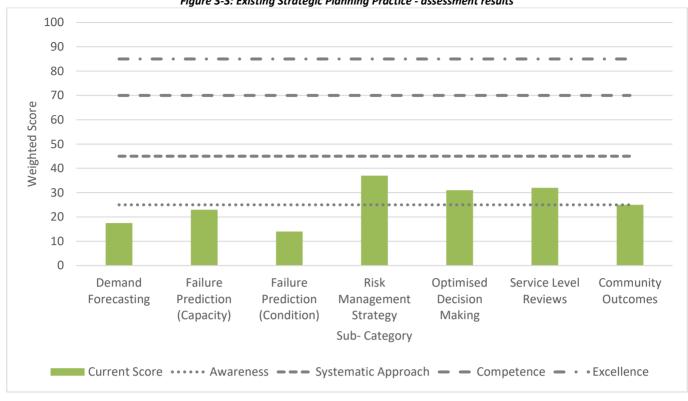


Figure 3-3: Existing Strategic Planning Practice - assessment results

The municipalities' overall practice in Strategic Planning was assessed to be low. Risk management Strategy practice scored the highest but was still not considered a strength. Failure Prediction based on condition had the lowest score.

The following pockets of relative strength were identified:

- Evaluation of asset capacity versus demand
- Comparison of asset performance against target standards
- The utilisation of the current asset condition data to predict future
- Availability of a corporate risk policy
- Reviews of levels of service

The most significant gaps were identified as follows:

- Compilation of various demand forecast scenarios and identification of the risks associated with each scenario
- Conducting customer surveys
- Compilation of failure predations based on asset condition

3.3 CAPITAL AND MAINTENANCE MANAGEMENT

The Capital and Maintenance Management category include the evaluation of the organisations' processes (and documentation thereof) of all activities involved in the acquisition, project implementation, operations and maintenance of assets. The evaluation includes the existence and quality of documentation and how extensively it is used in normal operations. It includes assessment of the following sub-categories: project identification, contract monitoring and control, design and construction standards, asset handover, asset rationalisation, maintenance strategies, operation and maintenance manuals and emergency response plans.

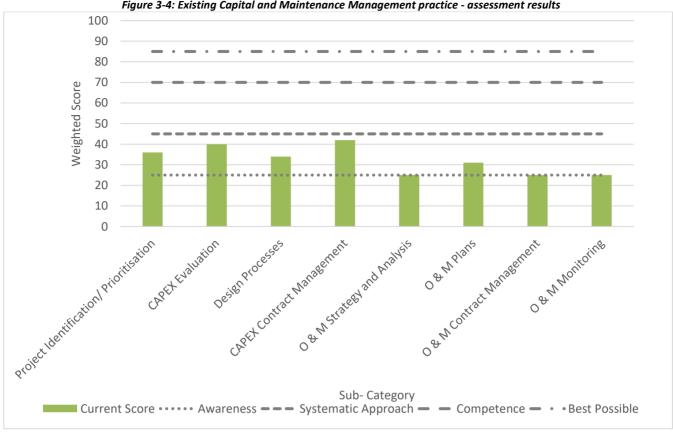


Figure 3-4: Existing Capital and Maintenance Management practice - assessment results

CAPEX Evaluation and CAPEX Contract Management scored the highest in this category, though neither, overall, could be considered strong. The balance of the municipalities' practice in this category was weak.

The following pockets of relatively strong practice were identified:

- Project identification process
- Proposed projects aligned with LOS requirements
- CAPEX evaluation quantification of the impact on community outcomes
- Management of contract works
- Handover processes

The following gaps were identified:

- Development of O & M Plans
- Development of an O & M Strategy
- O & M monitoring and reporting
- Use of a predefined standardised design process

3.4 ASSET MANAGEMENT PLANNING

The assessment of practice relating to the preparation of Asset Management Plans includes the evaluation of the extent of knowledge fields included in the planning process and how they are applied. It includes an assessment of how well the topics have been documented and how broadly and consistently the practices are adopted in normal operations. This includes assessment of practice relating to the review of levels of service, demand forecasting and management, asset performance and risk data summaries, life cycle strategies and optimised responses, financial forecasts, and practice assessment and improvement plans.

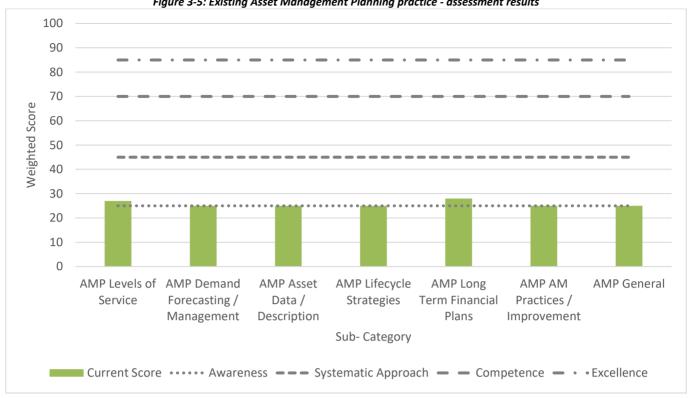


Figure 3-5: Existing Asset Management Planning practice - assessment results

The municipalities achieved a low score of practice for all sub-categories.

The following pockets of strength were identified:

- Stakeholder consultation process
- Financial forecasts categorised into operational/ capital

In line with the fact that the municipalities have not prepared AM Plans previously, the following weaknesses were identified:

- Levels of Service
- Demand Forecasting / Management
- Asset Data / Description
- Lifecycle Strategies
- Long Term Financial Plans
- AM Practices / Improvement

INFORMATION SYSTEMS

The Information Systems' assessment determines the extent to which the organisations' existing information systems are effective in facilitating integrated AM processes. The evaluation includes an assessment of how well the various elements of good practice have been documented and how broadly the systems are used in normal operations. This includes the use of the following sub-categories of information systems: asset register, plans and records, maintenance management, capacity, utilisation models, GIS, advanced modelling and analysis, project management and integration.

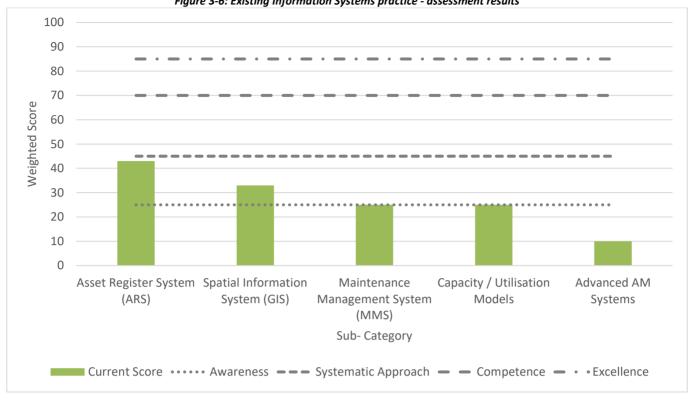


Figure 3-6: Existing Information Systems practice - assessment results

The municipalities came close to achieving a systematic approach for their implementation of the Asset Register System. A very low score was achieved in the sub-category for the implementation of Advanced AM Systems. All other systems received an "awareness" score.

The following strengths were identified:

- AR data exists
- GIS data exists

The following gaps were identified:

- Limited AR functionality
- AR is focused on financial data
- The manual link between GIS and AR
- No link between GIS, AR and maintenance
- No formal MM system
- No MM reporting
- The utilisation of risk ratings
- Performance reporting
- No advance systems: scenarios, performance, optimisation

3.6 ORGANISATIONAL TACTICS

The assessment of Organisational Tactics is an evaluation of the organisations' corporate management framework for infrastructure asset management - it's quality, the extent to which it is documented, and how consistently and broadly it is applied in normal operations. This includes an assessment of practice relating to IAM practice reviews and improvement, communication tactics, corporate commitment, AM roles and responsibilities, skills, teams and training.

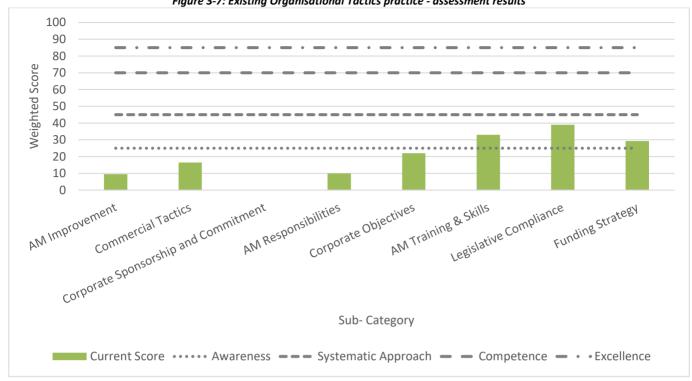


Figure 3-7: Existing Organisational Tactics practice - assessment results

Very low scores (below "awareness" levels) were achieved for AM Improvement Practice, Corporate Sponsorship and Commitment, Commercial Tactics and AM Improvement, and AM Responsibilities. Their subcategories scored above the threshold for "awareness", AM Skills and Training, Legislative Compliance and Funding Strategies.

The following relative strengths were identified:

- Alignment of KPIs to the IDP and AMP
- Legislative compliance

The following gaps were identified:

- **AM** improvement Plans
- **Commercial Tactics**
- Corporate Sponsorship and Commitment
- **AM Responsibilities**

4 AM PRACTICES ENHANCEMENTS

The proposed practices' improvement plan is phased over three years. Enhancing the maintenance management process is prioritised to be addressed first as this will have the most tangible benefits for members of the community. This will foster support for further improvements. The second highest priority item to be addressed is in enhancing the asset register as this is crucial for cross-department integration, vertical alignment (linking operational activities to the strategic objective), more effective life-cycle planning and reporting. This will be addressed in the second year. The final year entails the enhancement of the management processes associated with projects and a review of the preliminary AMPs being prepared in this initial phase (then with improved data and models).

Year 1:

- Maintenance management efficiency and effectiveness improvement
 - Procure a Computerised Maintenance Management System (CMMS)
 - · Automate, regulate, standardise and record maintenance activities
 - A platform for operational efficiency improvement
 - A platform for review of maintenance management strategies and tactics to improve effectiveness (and resourcing strategy)
 - · Spatially enabled
 - Prepare a maintenance management improvement strategy (multi-term)
 - Prepare a first annual maintenance plan and schedules
 - Asset management process review and improvement plan
- · Asset management process improvement
 - Conduct a business process review
 - Implement priority process improvements
 - Define asset management roles and establish AM Steering Committee

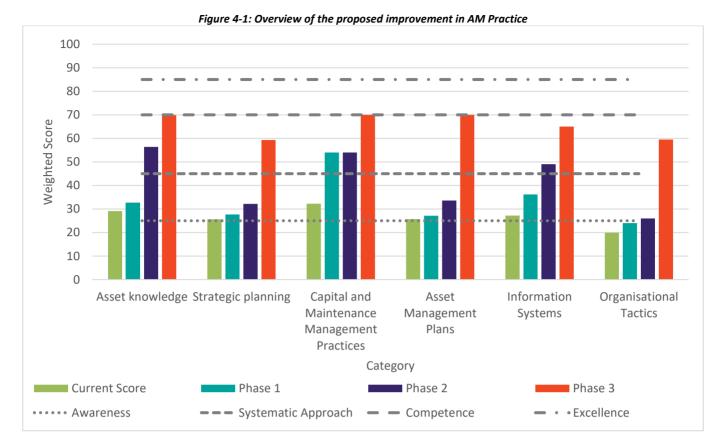
Year 2:

- Enhance, standardise and structure the asset register for strategic (physical) and tactical life cycle management improvement
 - Align and enhance asset register data to support all asset life decisions
 - The structure should support infrastructure finance, engineering and planning activities
 - Ensure the relevant level of detail required of asset maintenance and rolled up reporting
 - Upgrade and integrate electronic, central and spatially enabled asset register system
 - Enhance the maintenance management system to ensure seamless integration with the enhanced asset register system
 - Link to expert/ specialist systems (eg PMS data)
- Asset Management training
 - Arrange awareness and basic asset management training for all employees associated with aspects of the asset life cycle

Year 3:

- Enhance, standardise project management practices
 - Upgrade and integrate a spatially enabled electronic system for Project Management
 - Ensure all contractors provide the required, standardised information on project completion
 - Enhance the maintenance management and asset register system to ensure seamless integration with the enhanced project management system
- Review and update Asset Management Plans (AMPs) and a Strategic Asset Management Plan (SAMP) for all immovable assets
- · Risk management
 - Develop a Risk Management Strategy focused on infrastructure

The expected improvement per category is indicated in Figure 4-1. The expected improvement per subcategory can be viewed in Figure 7-1 to Figure 7-6.



4.1 INDICATIVE BUDGET

Table 4-1 shows the work break down structure (WBS) and indicative budges for each outcome of the WBS.

Table 4-1: Work Breakdown Structure

	Table 4-1: Work Breakdown Structure							
NO	ACTIVITY	TASKS	OUTCOMES	TOTAL PER ACTIVITY MLM	TOTAL PER ACTIVITY KDM	TOTAL PER ACTIVITY IDM	TOTAL SHARED COST PER ACTIVITY	TOTAL PER ACTIVITY
	Activity			(Fees including disbursement, software, vat, total)	(Fees including disbursement, software, vat, total)	(Fees including disbursement, software, vat, total)	(Fees including disbursement, software, vat, total)	(Fees including disbursement, software, vat, total)
	Maintenance	Procure and implement a Computerised Maintenance Management System (CMMS)	Improved O&M data and reporting capabilities that allow for decision making	2 828 325	4 713 875	3 771 100		11 313 300
1	management efficiency and effectiveness	Prepare a maintenance management improvement strategy	Improvement to the management procedures for O&M actives	516 128	516 128	516 128		1 548 384
	improvement	Review and clearly define asset management roles and establish corporate AM oversight structure	A defined list of asset management roles in line with a corporate AM oversight structure	311 912	311 912	311 912		935 736
	Enhance,	Align and enhance asset register data to support all asset life decisions	Asset register data collected and recorded at the appropriate level	4 551 680	4 551 680	4 551 680		13 655 040
	standardise and structure the asset register for	Upgrade and integrate electronic, central and spatially enabled asset register system	Improved MSCOA compliant asset register data and reporting capabilities that allow for decision making					
2	strategic (physical) and tactical life cycle	Enhance the maintenance management system to ensure seamless integration with the enhanced asset register system	Seamless integration between the CMMS and asset register systems	3 121 793	5 435 397	4 627 208		13 184 399
	management improvement	Link to expert/ specialist systems (e.g. PMS data)	Seamless integration between specialist, CMMS and asset register systems	1 774 249	2 957 082	2 630 031		7 361 362
		T.,		T	Т		Т	
	Enhance	Upgrade and integrate a spatially enabled electronic system for Project Management	Improved project management data and reporting capabilities that allow for decision making. Seamless integration with Asset Register and CMMS systems.					
3	Enhance, standardise project management practices	Enhance the maintenance management and asset register system to ensure seamless integration with the enhanced project management system	Seamless integration between the project control system, maintenance and asset register systems.	2 330 537	3 884 229	3 107 383		9 322 149
		Ensure all contractors provide the required, standardised information on project completion	A standard that contractors need to adhere to on project close out.				831 850	831 850

Table 4-1: Work Breakdown Structure (Continued)

To	otal			17 535 205	24 470 883	20 445 082	1 301 242	63 752 411
5	Risk Management Strategy	Develop a Risk Management Strategy focused on infrastructure	Established a Risk Management Strategy focused on infrastructure				469 392	469 392
	Management Plan (SAMP) for all immovable assets	Review and update solid waste Asset Management Plans (AMPs)	Review the AMPs that were initially developed in 2019.	553 720	553 720			1 107 440
4	and a Strategic Asset	Review and update electricity Asset Management Plans (AMPs)	Review the AMPs that were initially developed in 2019.	830 580	830 580			1 661 160
	Management Plans (AMPs)	Review and update roads Asset Management Plans (AMPs)	Review the AMPs that were initially developed in 2019.	716 280	716 280			1 432 560
	Review and update Asset	Review and update water Asset Management Plans (AMPs)	Review the AMPs that were initially developed in 2019.			929 640		929 640

5 DATA CONFIDENCE GRADING

The data confidence of the assessment is acceptable. The grading used to evaluate the data confidence is based on the grading proposed in CIDMS and has been adapted to suit practices assessments, Table 5-1. The result of the confidence grading is shown in Table 5-2.

Table 5-1: Data accuracy grading framework

Grade	Description	Accuracy	Example
1	Accurate	95%	Reliable documented practices and corroborated in interviews.
2	Minor inaccuracies	ies 90% Documented practices and partially corroborated in inter-	
3	Some estimation	75%	Practices information only received through documentation or interview, not both.
4	Significant data estimated	60%	Practices information that is mentioned in interviews for which the details are not available.
5	All data estimated	45%	Cursory interview feedback only.

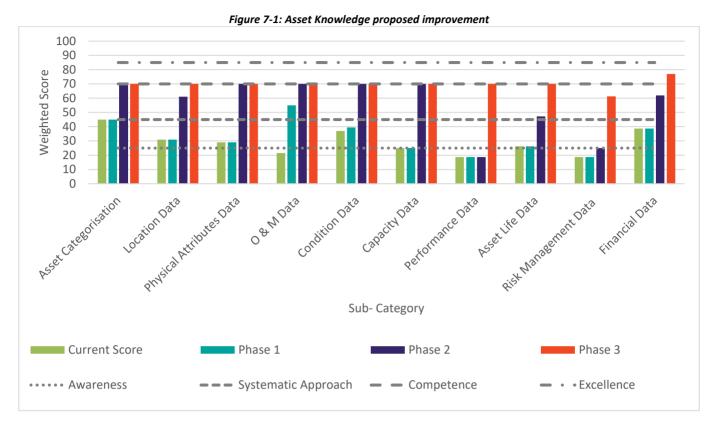
Table 5-2: Data confidence grade per category

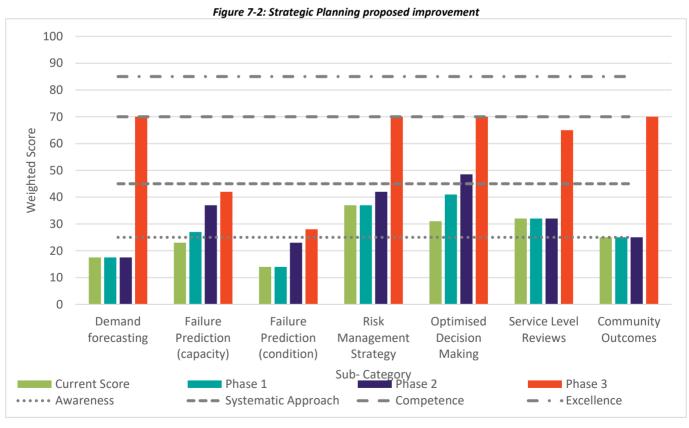
Category #	Category	Confidence Grading
1	Asset Knowledge	3
2	Strategic Planning	3
3	Capital and Maintenance Management Practices	3
4	Asset Management Plans	1
5	Information Systems	3
6	Organisational Tactics	3

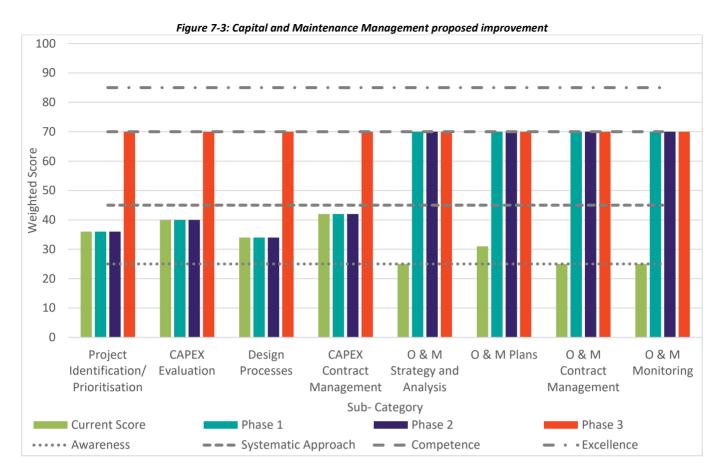
6 CONCLUSION

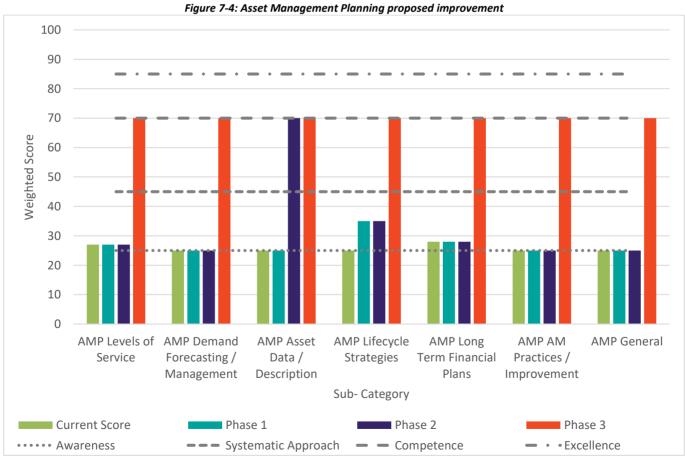
The assessments of AM practice maturity were based on interviews with members from the different departments at the respective municipalities and confirmed in a workshop. There were no significant differences between the three municipalities -all are coming off a low base. Whilst competence across the full range of practice may be the ultimate objective, it will be necessary to elevate the practice iteratively across the various categories (and sub-categories) of practice, giving priority to the aspects that will have the greatest benefit in relation to the cost. Accordingly, a three-year practices improvement plan, consistent across the three municipalities was proposed. This was workshopped and supported by the respective municipalities.

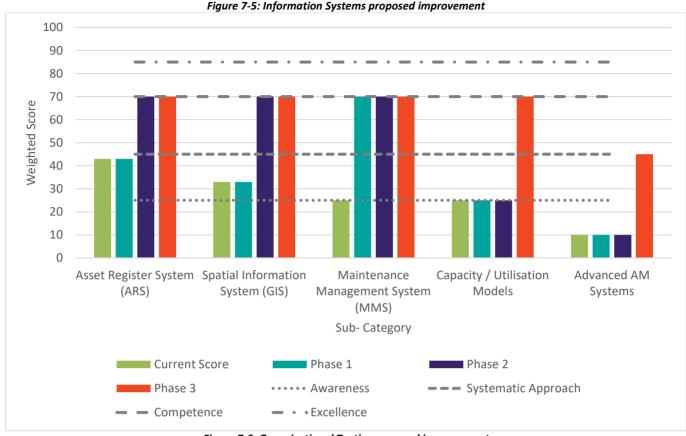
7 ANNEXURE A - AM PRACTICES ENHANCEMENT RESULTS



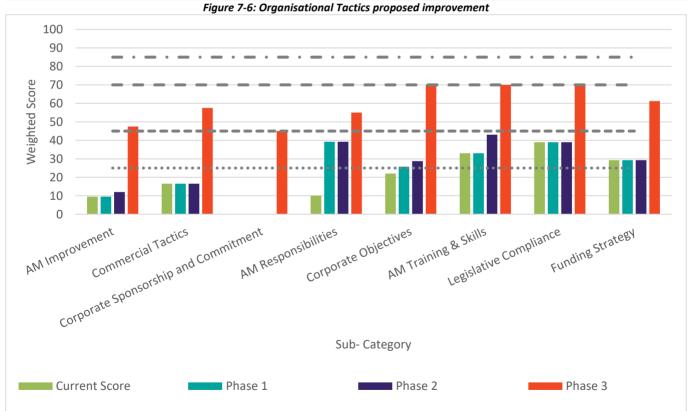












— — — Systematic Approach — — Competence

- • Excellence

••••• Awareness